

UNITED STATES
ENVIRONMENTAL PROTECTION AGENCY
REGION 9
75 HAWTHORNE STREET
San Francisco, California 94105



IN THE MATTER OF:) DOCKET NO. CWA-09-2023-0048
)
CMA CGM S.A.)
) COMPLAINT, CONSENT AGREEMENT
) AND FINAL ORDER
Respondent.)
) *Class II Administrative Penalty Proceeding under*
CMA CGM T. JEFFERSON,) *Section 309(g) of the Clean Water Act, 33 U.S.C.*
NPDES Permit Tracking) *§1319(g), and 40 C.F.R. §§ 22.13(b) and 22.18*
No.VPBD8401N)
_____)

CONSENT AGREEMENT

I. AUTHORITY AND PARTIES

1. This is a Class II civil administrative penalty proceeding under Section 309(g)(1)(A) and 2(B) of the Clean Water Act (CWA), 33 U.S.C. § 1319(g)(1)(A) and 2(B), and 40 C.F.R. Part 22 (Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits).
2. Pursuant to Section 309(g) of the CWA, 33 U.S.C. § 1319(g), the Administrator of the United States Environmental Protection Agency (EPA) is authorized to assess administrative penalties against persons who violate inter alia, Section 301(a) of the CWA, 33 U.S.C. §§ 1311(a), and/or who has violated any permit condition or limitation implementing any of such sections in a permit issued under Section 402 of the CWA, 33 U.S.C. § 1342. The Administrator has delegated this authority to the Regional Administrator of the EPA Region 9, who in turn has delegated this authority to the Director of the Enforcement and Compliance Assurance Division, hereinafter, “Complainant.”
3. Respondent is CMA CGM S.A.
4. This Consent Agreement and Final Order (CA/FO), which contains the elements of a complaint required by 40 C.F.R. § 22.14(a), simultaneously commences and concludes this penalty proceeding, as authorized by 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3).

NOW THEREFORE, before the taking of any testimony, without adjudication of any issue of fact or law, and upon consent by EPA and Respondent, it is hereby STIPTULATED, AGREED, AND ORDERED:

II. STATUTORY AND REGULATORY FRAMEWORK

5. Section 301(a) of the CWA, 33 U.S.C. §§ 1311(a), makes it unlawful for a person to discharge pollutants from a point source into waters of the United States, including the territorial seas, except as authorized, inter alia, by a National Pollutant Discharge Elimination System (NPDES) permit issued pursuant to CWA Section 402, 33 U.S.C. § 1342.

6. Section 402 of the CWA, 33 U.S.C. § 1342, establishes the NPDES program and authorizes the EPA and authorized states to issue permits governing the discharge of pollutants from point sources into waters of the United States. Any such discharge is subject to the specific terms and conditions prescribed in the applicable permit.

7. On April 12, 2013, EPA issued the *NPDES General Permit for Discharges Incidental to the Normal Operation of a Vessel*, EPA-HQ-OW-2011-0411 (Vessel General Permit or VGP), with an effective date of December 19, 2013 and an expiration date of midnight December 19, 2018. The VGP authorizes discharges incidental to the normal operation of non-military and non-recreational vessels greater than 79 feet in length into waters subject to the requirements of Section 312(p) of the CWA, 33 U.S.C. § 1322(p), and the VGP. Waters subject to the VGP are referred to as “navigable waters” which means waters of the United States, including territorial seas, as those terms are defined at Sections 502(7) and 502(8) of the CWA, 33 U.S.C. § 1362(7) and 1362(8).

8. On December 4, 2018, Section 312(p) of the CWA was amended by the Vessel Incidental Discharge Act (VIDA) and now provides that all provisions of the 2013 Vessel General Permit shall remain in force and effect, and shall not be modified until the U.S. Coast Guard promulgates regulations that are final, effective, and enforceable for implementation, compliance, and enforcement of new EPA standards of performance for marine pollution control devices for each type of discharge incidental to the normal operations of a vessel. 33 U.S.C. § 1322(p)(3). To date, these regulations have not been promulgated.

9. Section 312(p)(8)(A) of the CWA makes it “unlawful for any person to violate a provision of the Vessel General Permit.” 33 U.S.C. § 1322(p)(8)(A)(i).

10. Under Part 1.5.1.1. of the VGP, if the vessel is 79 feet or longer, greater than or equal to 300 gross tons, or if the vessel has the capacity to hold or discharge more than 8 cubic meters (2,113 gallons) of ballast water, then the vessel owners/operators must submit a signed and certified, complete and accurate Notice of Intent (NOI) to receive authorization under the VGP for their discharges.

11. Pursuant to Section 309(g)(2)(B) of the CWA, 33 U.S.C. § 1319(g)(2)(B), and 40 C.F.R. Part 19.4, the EPA may assess a Class II civil administrative penalty of up to \$25,847 per day of

violation, not to exceed \$323,081 in total, against any person that has violated Section 301(a), or has violated any permit condition or limitation of a permit issued under Section 402 of the CWA that occurred after November 2, 2015, where penalties are assessed on or after January 6, 2023.

III. FINDINGS OF FACT, JURISDICTIONAL ALLEGATIONS, AND CONCLUSIONS OF LAW

12. Respondent is a privately-owned company headquartered in Marseille, France and therefore a person within the meaning of Section 502(5) of the CWA, 33 U.S.C. § 1362(5).

13. Respondent owns and operates the CMA CGM T. Jefferson (Vessel), a container ship registered in Malta and designated by International Maritime Organization (IMO) number 9780861. The Vessel has been in operation since 2015. The Vessel is 1,168 feet in length, 140,872 gross tons and has a ballast water capacity of 32,952 cubic meters.

14. The Vessel is a “point source” within the meaning of Section 502(14) of the CWA, 33 U.S.C. § 1362(14). The Vessel is subject to the requirements of Section 312(p) of the CWA, 33 U.S.C. § 1322(p), and the VGP.

15. On April 20, 2017, Respondent submitted a NOI to EPA to seek coverage under the VGP for the CMA CGM T. Jefferson, which was assigned NPDES tracking number VPBD8401N.

16. Respondent installed a BIO-SEA B ballast water treatment system (BWTS) on board the Vessel on March 14, 2016 and first used it to treat ballast water prior to a discharge to navigable waters on March 24, 2020 while in port at New York, NY.

17. The VGP requires, among other things:

a. Part 2.2.3.5 requires that the owners/operators must meet ballast water discharge limits (expressed as instantaneous maximum) consistent with the schedule found in Part 2.2.3.5.2.

b. Part 2.2.3.5.1.1.4. requires that ballast water discharges from vessels containing a BWTS be monitored to ascertain compliance with the effluent limitations for indicator microorganisms required under part 2.2.3.5 of the VGP. For vessels with high quality data, biological indicator compliance monitoring must be conducted two times during the first year the BWTS is installed, and if sampling results are below permit limits for two consecutive events, one time per year after the first year. If the vessel owner/operator exceeds a permit limit on any sampling event, they must return to monitoring two times per year until they have two additional results below permit limits. For vessels for which high quality data are not available, monitoring must be conducted four times per year.

c. Part 2.2.3.5.1.1.6 of the VGP requires that records of sampling and testing results required under Part 2.2.3.5.1.1 must be retained onboard for a period of three years in the vessel’s recordkeeping documentation. Vessels must also submit the testing results to EPA as part of the vessel’s annual report on the VGP ballast water DMR.

d. Part 2.2.3.5.2 sets out a schedule for when ballast water treatment becomes best available technology (BAT) and is therefore required. For vessels such as this, which are new vessels (constructed after December 1, 2013) the vessel's compliance date is on delivery.

e. Part 4.4.1 of the VGP requires that for each vessel, owners/operators are required to submit an annual report for each year that they have active permit coverage. For vessels that must file an NOI, this means for as long as they have an active NOI, regardless of whether the vessel was in subject waters during a calendar year. Annual reports must be completed each calendar year and submitted by February 28 of the following year. The vessel owner/operator must complete the annual report form provided in Appendix H of the VGP and submit it to EPA electronically. All analytical monitoring results must be submitted to EPA as part of the annual report. The vessel owner/operator shall respond to all questions accurately and completely, and provide the necessary information and/or data to support each response.

18. Between October 30, 2020, and April 7, 2022, representatives of the EPA conducted compliance reviews of available databases and additional information provided by the Respondent. These reviews included evaluations of the Respondent's compliance with the requirements of Sections 301, 312(p) and 402 of the CWA, 33 U.S.C. § 1311, 1322(p), 1342, and the VGP.

19. The EPA alleges the following violations:

a. Respondent reported an untreated ballast water discharge to navigable waters in the National Ballast Water Information Clearinghouse (NBIC) on February 22, 2018 at Los Angeles CA, a failure to meet the Vessel's compliance date as required by Part 2.2.3.5.2.

b. In the first year that the BWTS was used, starting in March 2020, Respondent failed to conduct sampling for biological indicators as required by Part 2.2.3.5.1.1.4.

c. In the 2020 annual report, Respondent failed to report BWTS functionality monitoring data as required by Part 2.2.3.5.1.1.6 and failed to report that the Vessel discharged ballast water to navigable waters and information regarding the annual inspection as required by Part 4.4.1.

IV. ALLEGED VIOLATIONS

20. The EPA alleges that between February 2018 and February 2021, Respondent's operation of the CMA CGM T. Jefferson failed to comply with multiple conditions and limitation in the VGP and EPA is authorized to assess administrative civil penalties pursuant to Section 309(g) of the CWA.

V. ADMINISTRATIVE PENALTY

21. In consideration of the penalty factors of Section 309(g) of the CWA, 33 U.S.C. § 1319(g), Respondent shall pay to the United States a civil administrative penalty in the amount of **forty-eight thousand, two hundred and thirty-three dollars (\$48,233)** within thirty (30) calendar days of the Effective Date, as defined in Section X below, of this CA/FO.

22. Respondent shall make penalty payment by one of the options listed below:

a. Check payment: Payment by a cashier's or certified check shall be made payable to "treasurer, United States of America" and be mailed as follows:

i. If by regular U.S. Postal Service Mail:
U.S. Environmental Protection Agency
Fines and Penalties
PO Box 979078
St. Louis, MO 63197-9000

ii. If by overnight mail:
U.S. Environmental Protection Agency
Government Lockbox 979078
USEPA Fines and Penalties
1005 Convention Plaza
SL-MO-C2-GL
St. Louis, Mo 63101

b. Automated Clearinghouse Payment: Payment by Automated Clearinghouse (ACH) via Vendor Express shall be made through the U.S. Treasury as follows:

U.S. Treasury REX/Cashlink ACH Receiver
ABA: 0510367606
Account Number: 310006, Environmental Protection Agency
CTX Format Transaction Code 22 – checking

c. Fedwire: Payment by wire transfer to the EPA shall be made through the Federal Reserve Bank of New York as follows:

Federal Reserve Bank of New York
ABA = 021030004
Account = 68010727
SWIFT address = FRNYUS33
33 Liberty Street
New York, NY 10045

(Field Tag 4200 of the Fedwire message should read: D 68010727 Environmental Protection Agency)

d. Online Payment: This payment option can be assessed from the information below

Go to www.pay.gov

Enter “SFO Form Number 1.1” in the search field

Open “EPA Miscellaneous Payments – Cincinnati Finance Center” form and complete required fields

Payment instructions are available at <http://www2.epa.gov/financial/makepayment>. If clarification regarding a particular method of payment remittance is needed, contact the EPA Cincinnati Finance Center at (513) 487-2091.

23. To ensure proper credit, Respondent shall include the following transmittal information with the penalty payment: (i) Respondent’s name (as appeared on the CA/FO), complete address, contact person, and phone number; (ii) the EPA case docket number; (iii) the EPA contact person; and (iv) the reason for payment.

24. Concurrent with payment, Respondent shall send a true and correct copy of the payment and accompanying transmittal information to the following addresses:

Regional Hearing Clerk
Office of Regional Counsel (ORC-1)
U.S. Environmental Protection Agency, Region 9
75 Hawthorne Street
San Francisco, CA 94105
r9HearingClerk@epa.gov

Daniel Kostek
Enforcement Protection Specialist
Water Section I, Enforcement and Compliance Assurance Division
U.S. Environmental Protection Agency, Region 9
75 Hawthorne Street
San Francisco, CA 94105
Kostek.daniel@epa.gov

Sarah Ferrif
Attorney-Advisor
Office of Regional Counsel, 2-4
U.S. Environmental Protection Agency, Region 9
75 Hawthorne Street
San Francisco, CA 94105

25. Respondent shall not, and shall not allow any other person to, deduct any penalties and interest paid under this CA/FO from federal, state, or local taxes.

26. Pursuant to Section 309(g)(9) of the CWA, 33 U.S.C. § 1319(g)(9), if Respondent fails to pay the assessed penalty on time, the EPA may request the U.S. Department of Justice to bring a civil action to recover the overdue amount, plus interest at currently prevailing rates from the Effective Date of this CA/FO. In such an action, the validity, amount, or appropriateness of the assessed penalty shall not be subject to review. In addition to any assessed penalty and interest, Respondent shall pay attorney fees, costs for collection proceedings, and a quarterly nonpayment penalty, which shall equal 20% of the aggregate amount of Respondent's penalties and nonpayment penalties that are unpaid as of the beginning of such quarter, for each quarter during which such failure to pay persists. The EPA may also take other debt collection actions as authorized by law, including, but not limited to, the Debt Collection Act, 33 U.S.C. § 3711, and 33 C.F.R. Part 13.

VI. APPLICABILITY

27. This CA/FO shall apply to and be binding on Respondent, Respondent's officers, directors, partners, agents, successors and assigns. Action or inaction of any persons, firms, contractors, employees, agents or corporations acting under, through, or for Respondent shall not excuse any failure of Respondent to fully perform its obligations under this CA/FO. Changes in ownership, real property interest, or transfer of personal assets shall not alter Respondent's obligations under this CA/FO.

VII. RESPONDENT'S ADMISSIONS AND WAIVERS

28. In accordance with 40 C.F.R. § 22.18(b)(2), for the purpose of this proceeding, Respondent:

- a. admits the jurisdictional allegations of the CA/FO;
- b. neither admits nor denies specific factual allegations contained in the CA/FO;
- c. consents to all conditions specified in this CA/FO and to the assessment of the civil administrative penalty set forth in Section V above;
- d. waives any right to contest the allegations set forth in this CA/FO; and
- e. waives its right to appeal this proposed Final Order.

VIII. RESERVATION OF RIGHTS

29. In accordance with 40 C.F.R. § 22.18(c), full payment of the penalty set forth in this CA/FO only resolves Respondent's CWA civil penalty liabilities for the violations specifically alleged

herein and does not in any case affect the right of the EPA to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

30. This CA/FO is not a permit or modification of any existing permit issued pursuant to any federal, state, or local laws or regulations, and shall in no way relieve or affect Respondent's obligations under any applicable federal, state or local laws, regulations, or permits.

IX. ATTORNEYS FEES AND COSTS

31. Unless otherwise specified, each party shall bear its own attorneys fees and costs.

X. EFFECTIVE DATE AND TERMINATION

32. In accordance with C.F.R. §§ 22.18(b)(3) and 22.31(b), the Effective Date of this CA/FO is the date that the Final Order, having been signed by the Regional Judicial Officer, is filed with the Regional Hearing Clerk. This CA/FO shall terminate when Respondent has complied with the requirements of this CA/FO in full.

XI. PUBLIC NOTICE

33. Pursuant to Section 309(g)(4) of the CWA, 33 U.S.C. § 1319(g)(4), and 40 C.F.R. § 22.45(b), this Consent Agreement is subject to public notice and comment prior to issuance of the proposed Final Order. Complainant reserves the right to withhold or withdraw consent of this Consent Agreement if public comments disclose relevant and material information that was not considered by Complainant in entering into this Consent Agreement. Respondent may withdraw from this Consent Agreement only upon receipt of written notice from EPA that it no longer supports entry of this Consent Agreement.

34. Pursuant to Section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), the EPA has consulted with the State of California regarding this penalty action.

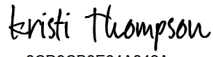
For Complainant the U.S. Environmental Protection Agency, Region 9

AMY MILLER-
BOWEN

Digitally signed by
AMY MILLER-BOWEN
Date: 2023.07.28
16:54:13 -07'00'

Amy C. Miller-Bowen
Director
Enforcement and Compliance Assurance Division

For Respondent CMA CGM S.A.

DocuSigned by:

8CD9CB8E64A842A...

24 July 2023 | 23:00 CEST

Name: Kristi Thompson

Date:

Title: SVP & Chief Governance Officer, CMA CGM (America) LLC, as agent for CMA CGM S.A.

FINAL ORDER

IT IS HEREBY ORDERED that this Consent Agreement and Final Order (U.S. EPA Docket No. CWA-09-2023-0048) be entered, and that Respondent shall pay a civil penalty in the amount of **forty-eight thousand, two hundred and thirty-three dollars (\$48,233)** in accordance with the terms of this Consent Agreement and Final Order.

Beatrice Wong Date
Regional Judicial Officer
U.S. EPA, Region IX

CERTIFICATE OF SERVICE

I hereby certify the original copy of the foregoing Consent Agreement and associated Final Order in the matter of CMA CGM S.A. – T. Jefferson (Docket No. CWA-09-2023-0048), was filed with the Regional Hearing Clerk, Region IX and that a true and correct copy was sent by electronic mail to the following parties:

RESPONDENT

Kristi Thompson
SVP & Chief Governance Officer
CMA CGM (America) LLC
5701 Lake Wright Drive
Norfolk, VA 23502
Usa.kthompson@usa.cma-cgm.com

COMPLAINANT

Erin Brewer
Assistant Regional Counsel
U.S. EPA – Region IX
75 Hawthorne Street
San Francisco, California 94105
Brewer.Erin@epa.gov

Ponly J. Tu Date
Regional Hearing Clerk
U.S. EPA – Region IX